

Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 00403 121757Z

41

ACTION EUR-12

INFO OCT-01 IO-11 ACDA-05 ISO-00 NEA-10 AF-06 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 TRSE-00 SAJ-01 OMB-01 EB-07

CU-02 /102 W

----- 062051

R 121539Z JAN 76

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 8602

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

USMISSION USBERLIN UNN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

CINCEUR

AMEMBASSY COPENHAGEN

USMISSION GENEVA

AMEMBASSY BELSINKI

AMEMBASSY LISBON

AMCONSUL LENINGRAD

AMEMBASSY LONDON

AMCONSUL MUNICH

USMISSION NATO

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

USDEL MBFR VIENNA

AMEMBASSY WARSAW

USMISS ON USUN

C O N F I D E N T I A L MOSCOW 403

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 00403 121757Z

E.O. 11652: XGDS-1

TAGS: PFOR, AO, UR, XF, FI, CSCE

SUBJECT: SORSA VISIT TO MOSCOW: CSCE, MIDDLE EAST, ANGOLA

1. SUMMARY. FINNISH EMBASSY HAS GIVEN US FURTHER DETAILS ON CSCE, MIDDLE EAST AND ANGOLA ANGLES SURROUNDING SORSA VISIT TO MOSCOW. CSCE WAS NOT DISCUSSED EXTENSIVELY DURING VISIT ITSELF, AND FINNS HAD CLEAR IMPRESSION SOVIETS HAVE NOT YET DEVELOPED IDEAS CONCERNING SUBSTANCE OF ALL-EUROPEAN DISCUSSION OF ENVIRONMENT, TRANSPORT AND ENERGY PROPOSED BY BREZHNEV DECEMBER 8 AND NOW WRITTEN INTO SOVIET-TURKISH AND SOVIET-FINNISH COMMUNIQUE. BUT FONOFF POL DIRECTOR ILONIEMI HELD EXTENSIVE CSCE DISCUSSIONS DECEMBER 26-30 WITH MFA NORTH EUROPE DIRECTOR DUBININ, WHO TOLD HIM DEPUTY FONMIN KOVALEV WAS HARD AT WORK WITH TASK FORCE ON SIVJET CSCE IMPLEMENTATION. ON MIDDLE EAST, GROMYKO HIMSELF HAD BEEN OBLIGED TO FORMULATE COMPROMISE COMMUNIQUE LANGUAGE BASED ON SOVIET-UK COMMUNIQUE FOLLOWING WILSON VISIT IN FEBRUARY 1975, AND ON ANGOLA, TWO SIDES AGREED TO OMIT TOPC ENTIRELY FROM COMMUNIQUE, SINCE POSITIONS COULD NOT BE RECONCILED. END SUMMARY.

2. FINNISH EMBASSY COUNSELOR MANSALA (PROTOECT) FILLED POL COUNSELOR IN ON SORSA VISIT AT LUNCHEON JANUARY 12.

3. ACCORDING TO MANSALA, CSCE IMPLEMENTATION HAD NOT BEEN EXTENSIVELY DISCUSSED BY SORSA, BUT HAD BEEN MAJOR TOPIC OF CONSULTATIONS DECEMBER 26-30 BETWEEN FINNISH FONOFF POL DIRECTOR (AND FORMER CSCE REP) ILONIEMI AND MFA FIRST EUROPEAN DEPARTMENT DIRECTORY Y.V. DUBININ. DUBININ HAD TOLD ILONIEMI THAT DEPUTY FONMIN KOVALEV WHO HAS DEPUTY-LEVEL RESPONSIBILITY FOR CSCE, WAS OFF WITH A TASK FORCE WHOSE MANDATE IS TO WORK OUT PROGRAM OF SOVIET CSCE IMPLEMENTATION STEPS, AND DURING SORSA VISIT MFA PLANNING OFFICIAL HAD TAKEN PART OF CREDIT FOR JANUARY 4 MANEUVER NOTIFICATION UNDER CBM PROVISIONS. MANSALA SAID FINNS HAD I PRESSION THAT SOVIET CSCE IMPLEMENTATION GUIDELINES WERE NOT LAID OUT, BUT CONTROVERSY CONTINUED WITH REGARD TO INDIVIDUAL STEPS. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 00403 121757Z

4. MANSALA SAID FINNS HAD PRESSED SOVIETS CONCERNING SPECIFIC SUBSTANCE OF WHAT THEY HAD IN MIND FOR ALL-EUROPEAN DISCUSSION OF ENVIRONMENT, TRANSPORT AND ENERGY, FINALLY MENTIONED IN JOINT COMMUNIQUE, AND HAD COME AWAY WITH THE CLEAR IMPRESSION THAT SOVIETS THEMSELVES DID NOT KNOW. HE THOUGHT PARALLET WITH WEAPONS OF MASS DESTRUCTION BAN PROPOSED BY BREZHNEV IN JUNE 1975 AND THEN BY

SIVIETS IN 30TH UNGA WAS APT, IN THIS REGARD.

5. MANSALA SAID FIFTEEN-YEAR JOINT ECONOMIC PROGRAM MENTIONED IN COMMUNIQUE AND AGAIN BY SORSA ON RETURN TO HELSINKI WAS OF INTEREST TO FINNS, WHO WANTED TO SECURE ACCESS TO SOVIET RAW MATERIALS IN RETURN FOR SOVIET COMMITMENTS TO BUY FINNISH SHIPS. IMPLICATION WAS THAT INITIATIVE CAME FROM FINNISH RATHER THAN SOVIET SIDE.

6. MANSALA CLAIMED THAT COMMUNIQUE LANGUAGE ON KEKKONEN PLAN AND "CONTINUING STRENGTHENING OF CONTRACTUAL-LEGAL BASIS" OF BILATERAL RELATIONS REPRESENTED NOTHING NEW, AND DID NOT PRESAGE FURTHER STEPS.

7. THE MIDDLE EAST HAD BEEN A PROBLEM DURING THE SORSA VISIT, MANSALA REPORTED. FINNS HAD REFUSED PROPOSED SOVIET COMMUNIQUE LANGUAGE, AND ISSUE HAD GONE TO GROMYKO, WHO TOOK AN HOUR ON EVE OF DEPARTURE FOR JAPAN TO WORK OUT LANGUAGE PATTERNED ON UK-SOVIET COMMUNIQUE FOLLOWING FEBRUARY 1975 WILSON VISIT.

8. ANGOLA HAD BEEN DISCUSSED, BUT HAD NOT BEEN MENTIONED IN COMMUNIQUE BECAUSE TWO SIDES COULD NOT AGREE. FINNISH POSITION ("WHICH IS CTUALLY SCANDINAVIAN POSITION", MANSALA EXPLAINED) HAD BEEN ANNOUNCED PRIOR TO VISIT: FINALDN WOULD NOT RECOGNIZE A GOVERNMENT NOT IN CONTROL OF THE TERRITORY IT CLAIMED TO GOVERN. SOVIETS HAD PRESSED FINNS TO ACCEPT THEIR POSITION, BUT HAD AGREED TO OMIT ANGOLA WHEN FINNS BALKED.

9. THE FINNS HAD BEEN SOMEWHAT DISAPPOINTED THAT SORSA
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MOSCOW 00403 121757Z

WAS RECEIVED ONLY BY GROMYKO AND PONOMAREV, MANSALA SAID, ALTHOUGH THEY WERE GENERALLY SATISFIED WITH THE VISIT. SOVIETS HAD BEEN SCRUPULOUS ABOUT CALL ON PONOMAREV, WHICH HAD NOT BEEN INCLUDED IN PROGRAM AND HAD TAKEN PLACE ON PURELY INTRA-PARTY BASIS; HE WAS NOT BRIEFED ON SUBSTANCE OF DISCUSSION. KEKKONEN WOULD PROBABLY PAY AN OFFICIAL VISIT LATER THIS YEAR, MANSALA CONCLUDED, BUT PALME WAS SCHEDULED TO ARRIVE FIRST, AFTER THE SOVIET PARTY CONGRESS.

MATLOCK

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, MINISTERIAL VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976MOSCOW00403
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D760010-1182
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760164/aaaacetv.tel
Line Count: 165
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 24 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24 MAR 2004 by CollinP0>; APPROVED <24 MAR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SORSA VISIT TO MOSCOW: CSCE, MIDDLE EAST, ANGOLA
TAGS: PFOR, AO, UR, XF, FI, CSCE, (SORSA, KALEVI)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006